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0001
1
                   STATE OF NEW JERSEY
                GOVERNMENT RECORDS COUNCIL
2
                          _ _ _
        IN RE: PUBLIC SESSION
3
 4
        HELD AT: 101 South Broad Street
5
                   Trenton, NJ
6
7
        HELD ON: Thursday, December 18, 2008
8
9
10
11
        REPORTED BY: JUSTIN DAVIS
12
13
                CLASS ACT REPORTING AGENCY
14
            Registered Professional Reporters
15 1420 Walnut Street 133H Gaither Drive
                              Mt. Laurel, NJ 08054
16 Suite 1200
17 Philadelphia, PA 19103 856-235-5108
   215-928-9760
18
19
20
2.1
22
23
24
25
0002
1
     PRESENT:
2
     COUNCIL MEMBERS:
3
     ROBIN BERG TABAKIN, Chairwoman
     KATHRYN FORSYTH, Designee for DOE
     DAVID FLEISHER, Secretary
     JANICE KOVACH, Designee for DCA
5
6
     COUNCIL STAFF:
     JYOTHI PAMIDIMUKKALA, Resource Manager
     SHERIN KEYS, Case Manager
8
     JOHN STEWART, In-Camera Specialist
     ELIZABETH ZIEGLER-SEARS, Staff Attorney
9
     DARA LOWNIE, Senior Case Manager
     GINA OROSZ, Outside Counsel
10
     DEBRA ALLEN, DAG
     BRIGITTE HAIRSTON, Secretary
11
     KARYN GORDON, Acting Executive Director
     FRANK CARUSO, Case Manager
12
     KELLEY LAKE, Outside Counsel
13
14
15
16
17
18
19
20
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21

22 23		
24		
25		
0003		
1		PAGE
2	CALL TO ORDER	5
3	MEETING NOTICE	5
4	1. ROLL CALL	5
4	PLEDGE OF ALLEGIANCE	5
5	PLEDGE OF ALLEGIANCE	5
5	CLOSED SESSION:	6
6	Closed Session Resolution	6
7	APPROVAL OF MINUTES:	
8	Closed Session (November)	8
	Open Session (October)	9
9		
	CASES SCHEDULED FOR ADJUDICATION:	
10		
	A. ADMINISTRATIVE COMPLAINT COUNCIL	
11	ADJUDICATION:	
12	1. Dorothea Durand v. River Dell	
1.0	Regional Schools (Bergen) (2008-231)	
13	2. Michael Ransom v. Bayonne Board of	
14	Education (Union) (2008-238) 3. Eric Taylor v. Elizabeth	
14	Board of Education (Union) (2008-239)	
15	4. Michelle Ewing v. NJ Department of Law &	
13	Public Safety, Div. of Consumer Affairs	
16	(2008-246)	
	5. Cynthia McBride v. Borough of Wildwood	
17	Crest (Cape May) (2008-260)	
18	B. INDIVIDUAL COMPLAINT COUNCIL ADJUDICATION:	
19	1. Shirlee Manahan v. Salem County	11
	(2006-184)	
20	2. Christopher Serrone v. NJ Department	12
0.1	of Corrections (2007-88)	
21	3. Steven Hyman v. Jersey City	14
22	Redevelopment Agency (Hudson) (2007-117)	1 7
22	4. John Paff V. Warren County Prosecutor's Office (2007-167)	17
23	5. Martin O'Shea v. Madison	17
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25	7. Martin O'Shea v. Township of	18
0004	-	
1	West Milford (Passaic) (2007-237)	
	8. Bartley Shrader v. Florence	19
2	Township Board of Education (Burlington)	
	(2007-265)	
3	9. Michael Hogan v. Township Of	22
4	Washington(Bergen) (2007-267)	0.4
4	10. Dale Baranoski v. Township of	24
5	Hamilton (Mercer) (2007-268) 11. Z.T. v. Bernards Township	25
_	v · DOLINGLAD IOWIDIIIP	

_	Board of Education (Somerset) (2007-277)	
6	12. Steven Jung v. Borough of	27
7	Roselle Park (Union) (2007-299) 13. Joseph O'Halloran v.	27
1	Borough of Roselle Park (Union) (2007-307)	۷ /
8	14. James Doyle v. City of	29
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9	15. Paula Deluca v. City of	31
1.0	Ventnor (Atlantic) (2008-08)	2.2
10	<pre>16. Tina Renna v. County of Union(2008-41)</pre>	33
11	17. Lewis Springer JR. v. NJ	35
	Department of Treasury, Division of Casino	
12	Control Commission (2008-45)	
	18. Edward Oskay v. NJ State	7
13	Parole Board (2008-53)	38
14	<pre>19. Laure Zucker v. Bergen County Improvement Authority (2008-68)</pre>	38
14	20. Gerard Naples v. NJ	41
15	Motor Vehicle Commission (2008-9)	
16	C. COMPLAINTS RECONSIDERED: None	
17	D. COMPLAINTS ADJUDICATED IN SUPERIOR COURT:	
18	EXECUTIVE DIRECTORS REPORT AND NEW BUSINESS:	None
19	PUBLIC COMMENT: Heidi Abs	43
20	ADJOURNMENT:	49
21		
22		
23		
24 25		
0005		
1	(Whereupon, the proceeding	
2	commenced at 9:46 a.m.)	
3	CHAIRWOMAN BERG TABAKIN: This meeting	
4	called pursuant to the Open Public Meeting Act.	
5 6	Notices of this meeting were faxed to the Newar Star-Ledger, Trenton Times, Courier Post of Che	
7	Hill, the Secretary of State, and E-mailed to t	
8	New Jersey Foundation for Open Government Decer	
9	15, 2008. Proper notice having been given, the	9
10	secretary is being directed to include this	
11 12	statement in the minutes of the meeting. In the event of a fire alarm activation	an.
13	please exit the building following the exit significant	
14	located within the conference rooms and through	
15	the building. The exit signs will direct you t	0
16	the two fire evacuation stairways located in the	
17	building. Upon leaving, please follow the fire	3
18 19	wardens which can be located by the yellow helmets. Please follow the flow of traffic awa	av.
20	from the building. Please rise for the Pleage	
21	Allegiance.	
22	(Whereupon, the Pledge of	
23	Allegiance was recited.)	
24	CHAIRWOMAN BERG TABAKIN: Roll call.	
25	MS. HAIRSTON: Robin Berg Tabakin?	

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0006
1
              CHAIRWOMAN BERG TABAKIN: Yes.
 2
              MS. HAIRSTON: Janice Kovach is late.
 3
              Kathryn Forsyth?
 4
              MS. FORSYTH: Yes.
 5
              MS. HAIRSTON: David Fleisher?
 6
              MR. FLEISHER: Here.
 7
              CHAIRWOMAN BERG TABAKIN:
              CHAIRWOMAN BERG TABAKIN: Whereas,
 8
 9
    N.J.S.A. 10:4-12 permits a public body to go into
10
     closed session during a public meeting; and whereas
     the Government Records Council has deemed it
11
     necessary to go into closed session to discuss
12
13
     certainly matters which are exempt to public
14
     discussion under the Open Public Meetings Act, and,
15
     whereas, the regular meeting of the Council will
16
     reconvene at the conclusion of the closed meeting.
17
              Now; therefore, be it resolved, that the
18
     Council will convene in closed session to receive
19
     legal advice and discuss anticipated litigation, in
20
     which the Council may become a party pursuant to
    N.J.S.A. 12.B7 in the following matters:
21
22
              One, request for Advisory Opinion from
2.3
     Frank P. Cavallo, Esquire, Parker McCay, P.A.
24
              Two, John Paff versus Borough of
25
     Lavallette Ocean, 2000-209.
0007
1
              Three, Gill versus Department of Banking
     and Insurance. Appellate Opinion, decided
 2
 3
     11/28/2008, A-0886-07T1.
 4
              Four, Bart versus City of Paterson Housing
 5
     Authority. Appellate Opinion decided 11/21/2008
 6
     A-85826-06T1.
 7
              Five, NJFOG versus GRC, Docket
 8
    No. MER-L-1858-08.
 9
              Six, Edward Oskay versus NJ State Parole
10
     Board, 2008-53. Be it further resolved that the
11
     Council will disclose to the public the matters
12
     discovered or determined in closed session, as soon
13
     as possible, after the final decisions are issued
14
     in the above cases.
              Do I have a motion to adopt?
15
16
              MS. FORSYTH: So moved.
              MS. KOVACH: Second.
17
18
              MS. HAIRSTON: Robin Berg Tabakin?
19
              CHAIRWOMAN BERG TABAKIN: Yes.
20
              MS. HAIRSTON: Janice Kovach?
21
              MS. KOVACH: Yes.
22
              MS. HAIRSTON: Kathryn Forsyth?
              MS. FORSYTH: Yes.
23
24
              MS. HAIRSTON: David Fleisher?
25
              MR. FLEISHER: Yes.
8000
1
              (Whereupon, the Council went
              into closed session.)
 2.
 3
              (Whereupon, proceedings
 4
              resumed at 10:46 a.m.)
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CHAIRWOMAN BERG TABAKIN: Could I have a
 5
 6
     motion to come back into open session?
 7
              MS. FORSYTH: So moved.
 8
              MS. KOVACH: Second.
 9
              MS. HAIRSTON: Robin Berg Tabakin?
10
              CHAIRWOMAN BERG TABAKIN: Yes.
11
              MS. HAIRSTON: Janice Kovach?
              MS. KOVACH: Yes.
12
13
              MS. HAIRSTON: Kathryn Forsyth?
14
              MS. FORSYTH: Yes.
15
              MS. HAIRSTON: David Fleisher?
16
              MR. FLEISHER: Yes.
17
                   (Whereupon, the Council resumed
18
                   in open session.)
19
              CHAIRWOMAN BERG TABAKIN: Approval of the
20
     minutes for the closed session of November to be
21
     accepted.
22
              MS. FORSYTH: So moved.
2.3
              MR. FLEISHER: Second.
24
              MS. HAIRSTON: Robin Berg Tabakin?
25
              CHAIRWOMAN BERG TABAKIN: Yes.
0009
              MS. HAIRSTON: Janice Kovach?
 1
 2.
              MS. KOVACH: Yes.
 3
              MS. HAIRSTON: Kathryn Forsyth?
 4
              MS. FORSYTH: Yes.
 5
              MS. HAIRSTON: David Fleisher?
 6
              MR. FLEISHER: Yes.
 7
              CHAIRWOMAN BERG TABAKIN: Now, the open
 8
     session in October in the transcript. I have one
 9
     note, just for the record. On page 27 line 18, I
10
     recused myself from Ronald Pittore versus
11
     University of Medicine and Dentistry of New
12
     Jersey.
13
              So could I have a motion to accept the
14
     transcript as amended?
15
              MS. KOVACH: So moved.
16
              MR. FLEISHER: Second.
17
              MS. HAIRSTON: Robin Berg Tabakin?
18
              CHAIRWOMAN BERG TABAKIN: Yes.
              MS. HAIRSTON: Janice Kovach?
19
20
              MS. KOVACH: Yes.
21
              MS. HAIRSTON: Kathryn Forsyth?
              MS. FORSYTH: Yes.
22
23
              MS. HAIRSTON: David Fleisher?
24
              MR. FLEISHER: Yes.
25
              CHAIRWOMAN BERG TABAKIN: I'm recusing
0010
 1
     myself from John Paff versus the Borough of
     Lavallette Ocean, 2007-209.
 2
 3
               (Whereupon, Chairwoman
 4
               Berg Tabakin was recused.)
 5
              MR. FLEISHER: John Paff versus Borough of
 6
     Lavallette.
 7
              MR. STEWART: The Executive Director
 8
     respectfully recommends the Council find that:
              One, because the Custodian failed to
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provide nine copies of the redacted and unredacted
10
     documents, and a legal certification, that the
11
12
     documents provided are the documents requested by
13
     the Council for the In-Camera inspection. The
14
     Custodian has not complied with the Council's June
15
     25, 2008 Interim Order.
16
              Two, on the basis of the Council's
17
     determination in this matter, the Custodian shall
18
     comply with the Council's findings of the In-Camera
19
     examination, set forth in the above table, within
20
     five business days from receipt of this order, and
     provide certified conformation of compliance
21
22
    pursuant to N.J. Court Rules, 1969 R.1:4-4 2005, to
23
     the Executive Director.
2.4
              MR. FLEISHER: Questions? I want to
25
     entertain a motion.
0011
1
              MS. FORSYTH: Second.
 2
              MR. FLEISHER: Roll call, please.
 3
              MS. HAIRSTON: Robin Berg -- Janice
 4
    Kovach?
 5
              MS. KOVACH: Yes.
 6
              MS. HAIRSTON: Kathryn Forsyth?
 7
              MS. FORSYTH: Yes.
 8
              MS. HAIRSTON: David Fleisher?
 9
              MR. FLEISHER: Yes.
10
              CHAIRWOMAN BERG TABAKIN: Shirlee Manahan
     versus Salem County, 2006-184.
11
12
              MS. LOWNIE: The Executive Director
13
     respectfully recommends the Council find that this
14
     complaint should be dismissed, because the
15
     Complainant voluntarily withdrew her complaint from
16
     the Office of Administrative Law, via letter dated
     August 4, 2008.
17
18
              CHAIRWOMAN BERG TABAKIN: Motion?
19
              MR. FLEISHER: So moved.
20
              MS. KOVACH: Second.
21
              MS. HAIRSTON: Robin Berg Tabakin?
              CHAIRWOMAN BERG TABAKIN: Yes.
22
23
              MS. HAIRSTON: Janice Kovach?
2.4
              MS. KOVACH: Yes.
25
              MS. HAIRSTON: Kathryn Forsyth?
0012
1
              MS. FORSYTH: Yes.
 2
              MS. HAIRSTON: David Fleisher?
 3
              MR. FLEISHER: Yes.
 4
              CHAIRWOMAN BERG TABAKIN: Christopher
 5
     Serrone versus the New Jersey Department of
     Corrections, 2007- 117.
 6
              MS. KEYS: There is an edit to the
 7
 8
     citation for Bent versus Stafford Police
 9
     Department, which appears on page 9, paragraph 1,
10
     and on page 6, 4th paragraph, where it states
11
     October, that should read Appellate Division.
12
              The Executive Director respectfully
13
     recommends the Council find that:
14
              Because the Complainant has failed to
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15 identify the particular records sought, the 16 Custodian has not unlawfully denied the Complainant 17 access to items No. 1-5 of the Complainant's OPRA 18 request. 19 Mag Entertainment, LLC versus Division of 2.0 Alcoholic Beverage Control, Appellate Division, 21 March 2005, and Bent versus Stafford Police 22 Department, Appellate Divisioin, October 2005. 23 Pursuant to N.J.A.C. 10A:33-3.2, items No. 24 6-9 of the Complainant's OPRA request are not 25 disclosable. Moreover, the Custodian has certified 0013 that no records responsive to request items No. 6-9 1 2 exist; therefore, the Custodian has not unlawfully 3 denied access to the requested records. 4 Newark Morning Ledger Co., publisher of 5 the Star-Ledger versus Division of the State Police 6 of the New Jersey Department of Law and Public 7 Safety, Superior Court of New Jersey, Law Division 8 2005. 9 Because the Complainant has failed to 10 bring about the desired result; i.e., release of 11 the records sought by filing this complaint, he is 12 not a prevailing party, and is, therefore, not 13 entitled to an award of reasonable attorney's fees 14 pursuant to Appellate Division 2006. Further, an 15 award of the attorney's fees is appropriate only to compensate an attorney, not to cover a 16 17 Complainant's own copying, or other self-incurred 18 expenses. 19 CHAIRWOMAN BERG TABAKIN: Motion? 2.0 MS. KOVACH: So moved. 21 MR. FLEISHER: Second. MS. HAIRSTON: Robin Berg Tabakin? 22 23 CHAIRWOMAN BERG TABAKIN: Yes. 24 MS. HAIRSTON: Janice Kovach? MS. KOVACH: Yes. 2.5 0014 1 MS. HAIRSTON: Kathryn Forsyth? 2 MS. FORSYTH: Yes. 3 MS. HAIRSTON: David Fleisher? 4 MR. FLEISHER: Yes. 5 CHAIRWOMAN BERG TABAKIN: Steven Hyman 6 versus Jersey City Redevelopment Agency, Hudson 7 County, 2007-117. 8 MR. CARUSO: I just want to note an edit 9 on page 9. The footnote, number 5, has been 10 removed. The Executive Director respectfully 11 recommends the Council find that: 12 One, the Custodian's failure to respond in 13 writing to the Complainant's OPRA request, either 14 granting access, denying access, seeking 15 clarification, or requesting an extension of time 16 within the statutorily mandated seven business days 17 result in a deemed denial of the Complainant's OPRA 18 request, pursuant to Section 5.g. of OPRA. And 19 Section 5.i., and Kelley versus Township of

20 Rockaway, GRC Complaint No. 2007-11, October 2007. 21 Two, the Custodian certified that no 22 financial records responsive to this complaint 23 existed, but failed to do so immediately as is 24 required by Section 5.e. of OPRA. And Herron 2.5 versus Township of Montclair, GRC Complaint No. 0015 1 2006-178, February 2007; therefore, the Custodian 2 has violated Section 5.e. of OPRA. 3 Three, because the Custodian, in this 4 complaint, responded in writing to the Complainant 5 stating that no records responsive to the request relevant to this complaint exist, and has certified 6 7 that no records exist which are responsive to the 8 request relevant to this complaint. The Custodian 9 would have borne her burden of proving pursuant to 10 Section 6 of OPRA, and Pusterhofer versus New 11 Jersey Department of Education GRC Complaint No. 12 2005-49, July 2005, had the Custodian responded in a timely manner. 13 14 Four, although the Complainant contends 15 that the requested financial records should be 16 maintained on file by the JCRA, the GRC has 17 authority over which records a government agency 18 must maintain pursuant to Section 7.b. Of OPRA. 19 And Van Pelt versus Edison Township Board of 20 Education, GRC Complaint No. 2007-179, January of 2.1 2008. 22 Five, the Custodian failed to respond to 23 the Complainant's October 2006 OPRA request until 24 the 93rd business day after the receipt of the 25 request. However, the Custodian certified that the 0016 delay took place as a result of the extensive 1 2 search for responsive records. 3 Moreover, following extensive and ongoing 4

Moreover, following extensive and ongoing verbal communication between the Custodian and Complainant, some records responsive were provided, and the Custodian certified that no additional records responsive exist; therefore, it is concluded that the Custodian's actions do not rise to the level of a knowing and willful violation of OPRA, and unreasonable denial of access under the totality of the circumstances.

However, the Custodian's unlawful denial of access appears negligent and heedless, since she is vested with the legal responsibility of granting and denying access in accordance with the law.

15 16 CHAIRWOMAN BERG TABAKIN: Motion? 17 MS. FORSYTH: So moved. 18 CHAIRWOMAN BERG TABAKIN: Second? 19 MS. KOVACH: Second. MS. HAIRSTON: Robin Berg Tabakin? 20 21 CHAIRWOMAN BERG TABAKIN: Yes. 22 MS. HAIRSTON: Janice Kovach? 23 MS. KOVACH: Yes. 24 MS. HAIRSTON: Kathryn Forsyth?

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11 12

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25
              MS. FORSYTH: Yes.
0017
 1
              MS. HAIRSTON: David Fleisher?
 2
              MR. FLEISHER: Yes.
 3
              CHAIRWOMAN BERG TABAKIN: John Paff versus
 4
     Warren County Prosecutor's Office, 2007-167.
 5
              MS. LOWNIE: The Executive Director
 6
     respectfully recommends that the Council accept the
 7
     settlement as reached by parties at the Office of
 8
     Administrative Law on July 29, 2008. No further
 9
     adjudication is required.
10
              CHAIRWOMAN BERG TABAKIN: Thank you.
              MS. KOVACH: So moved.
11
12
              MR. FLEISHER: Second.
              MS. HAIRSTON: Robin Berg Tabakin?
13
14
              CHAIRWOMAN BERG TABAKIN: Yes.
15
              MS. HAIRSTON: Janice Kovach?
16
              MS. KOVACH: Yes.
              MS. HAIRSTON: Kathryn Forsyth?
17
18
              MS. FORSYTH: Yes.
              MS. HAIRSTON: David Fleisher?
19
20
              MR. FLEISHER: Yes.
21
              CHAIRWOMAN BERG TABAKIN: Martin O'Shea
2.2
    versus Madison Public School District, Morris
    County, 2007-185.
23
24
              MR. CARUSO: The Executive Director
25
     respectfully recommends the Council accept the
0018
1
     Administrative Law Judge's Initial Decision dated
 2
     October 2, 2008. No further adjudication is
 3
     required.
 4
              CHAIRWOMAN BERG TABAKIN: Motion?
 5
              MS. KOVACH: So moved.
 6
              MS. FORSYTH: Second.
              MS. HAIRSTON: Robin Berg Tabakin?
 7
 8
              CHAIRWOMAN BERG TABAKIN: Yes.
 9
              MS. HAIRSTON: Janice Kovach?
10
              MS. KOVACH: Yes.
11
              MS. HAIRSTON: Kathryn Forsyth?
12
              MS. FORSYTH: Yes.
              MS. HAIRSTON: David Fleisher?
13
14
              MR. FLEISHER: Yes.
              CHAIRWOMAN BERG TABAKIN: Martin O'Shea
15
16
     versus Township of West Milford, Passaic County,
17
     2007-237.
18
              MS. LOWNIE: This is a reconsideration of
19
     the Council's July 30, 2008 interim order. The
     Executive Director respectfully recommends the
20
21
     Council find that:
22
              One, pursuant to OPRA Section 6, Teeters
23
     versus DYFS, Appellate Division 2006, and Mason
24
     versus City of Hoboken and City Clerk of the City
25
     of Hoboken, N.J. Supreme Court 2008. The
0019
 1
     complainant is a prevailing party and entitled to
 2
     an award of a reasonable attorney fee. Thus, the
     Council denies the Custodian's Council's request
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for reconsideration.
 5
              Two, this complaint should be referred to
 6
     the Office of Administrative Law for the
 7
     determination of reasonable prevailing parties,
 8
     attorney's fees, for the reasons set forth in the
 9
     Council's July 30, 2008 interim order.
10
              CHAIRWOMAN BERG TABAKIN: Motion?
11
              MS. FORSYTH: So moved.
12
              MR. FLEISHER: Second.
13
              MS. HAIRSTON: Robin Berg Tabakin?
14
              CHAIRWOMAN BERG TABAKIN: Yes.
15
              MS. HAIRSTON: Janice Kovach?
16
              MS. KOVACH: Yes.
17
              MS. HAIRSTON: Kathryn Forsyth?
              MS. FORSYTH: Yes.
18
19
              MS. HAIRSTON: David Fleisher?
20
              MR. FLEISHER: Yes.
21
              CHAIRWOMAN BERG TABAKIN: Bartley Shrader
     versus Florence Township Board of Education,
2.2
23
     Burlington, 2007-265
24
              MR. STEWART: Yes, I would like to note an
25
     edit on page 7. The February 21st entry was
0020
 1
     changed from 2007 to 2008; the package went to
 2
     Council.
 3
              The Executive Director respectfully
 4
     recommends the Council find that:
 5
              Because the Complainant's amended Denial
 6
     of Access Complaint voluntarily withdraws all of
 7
     the records relevant to the complaint, except for
 8
     Item 5, and because the complainant materially
 9
     altered Item 5 to assert a denial of access to
10
     records for which no underlying written OPRA
11
     request had been submitted, contrary to the
12
     provisions of N.J.S.A. 47:1A5.g., the complaint
13
     should be dismissed without any reasonable factual
14
     basis pursuant to OPRA Section 7.e.
15
              Further, there is no denial of access
16
     verbally requested at the time the Complainant
17
     inspected those records originally requested,
     because the Custodian has certified that the
18
19
     records verbally requested, either do not exist, or
20
     were properly destroyed pursuant to the records
21
     retention schedule established by DARM for failed
22
     referendums.
23
              CHAIRWOMAN BERG TABAKIN: I had a question
24
     on this one, which is: The first OPRA request was
25
     made August 16, 2007; the next OPRA request was
0021
 1
     made September 24, 2007; the Custodian responded
 2
     October 1st. It appears that the Custodian
 3
     responded after the seven days, the 7 day
 4
     requirement, on the August request.
 5
              MR. STEWART: Yes, I did, or she did.
 6
     reason there is not a time limitation here, in this
 7
     case, is because, in effect, it's a withdrawal.
     The net effect of what the Complainant did here was
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9
     to amend -- he wanted to amend his complaint. And
     when he amended his complaint, he withdrew all of
10
11
     the items in the complaint that he was asking for
12
     except for one, and that was Item 5, which he
13
     requested after he had observed records that made
14
     reference to those items.
15
              So that's what he put in his amended
16
     complaint, but there was no underlying request,
17
     written request for that. All he made is a verbal
18
     request when he was in there looking at the
19
     records. So, in effect, we don't have a complaint
20
     within our jurisdiction, because it's been
21
     withdrawn.
22
              CHAIRWOMAN BERG TABAKIN: Okay.
23
              MR. STEWART: So to find a timeliness
24
     issue on a withdrawn complaint --
25
              CHAIRWOMAN BERG TABAKIN: Thank you. Any
0022
1
     other questions? Motion?
 2
              MS. FORSYTH: So moved.
              MS. KOVACH: Second.
 3
 4
              MS. HAIRSTON: Robin Berg Tabakin?
 5
              CHAIRWOMAN BERG TABAKIN: Yes.
              MS. HAIRSTON: Janice Kovach?
 6
 7
              MS. KOVACH: Yes.
 8
              MS. HAIRSTON: Kathryn Forsyth?
 9
              MS. FORSYTH: Yes.
10
              MS. HAIRSTON: David Fleisher?
              MR. FLEISHER: Yes.
11
12
              CHAIRWOMAN BERG TABAKIN: Michael Hogan
13
     versus Township of Washington, Bergen 2007-267.
              MR. STEWART: There is an edit on this on
14
15
              It has been amended to eliminate footnote
    page 5.
16
     6.
17
              The Executive Director respectfully
     recommends the Council find that:
18
19
              One, the Custodian failed to respond in
20
     writing to the Complainant's OPRA request, granting
     access, denying access, seeking clarification, or
21
22
     requesting an extension of time within the
     statutorily mandated seven business days, as
23
24
     required by OPRA Section 5.g., and OPRA Section
25
     5.i., resulting in deemed denial of the
0023
1
     Complainant's OPRA request. And that's Kelley
 2
     versus Township of Rockaway, GRC Complaint No.
 3
     2007-11, October 2007.
 4
              Two, notwithstanding the Custodian's
 5
     deemed denial, the Custodian certified that no
 6
     records responsive to the Complainant's request
 7
     exist, and the Complainant has failed to provide
 8
     any evidence to contradict the Custodian's
 9
     certification; therefore, the requested record
10
     cannot be released, and there was unlawful denial
11
     of access.
12
              See, Pusterhofer versus NJ Department of
13
     Education, GRC Complaint No. 2005-49, July 2005,
```

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wherein the Council determined that, because the
     Custodian certified that no records existed, no
15
16
     denial of access occurred.
17
              Three, although the Custodian's
18
     insufficient response to the Complainant's OPRA
19
     request resulted in a deemed denial of access to
20
     the records relevant to this complaint because the
     Custodian certified in her SOI that no records
21
22
     responsive to the Complainant's request exist.
23
              It is concluded that the Custodian's
24
     actions do not rise to the level of a knowing and
25
     willful violation of OPRA and unreasonalble denial
0024
1
     of access under the totality of the circumstances.
 2
     However, the custodian's actions appear to be
     negligent and heedless, since she is vested with
 3
 4
     the legal responsibility of granting and denying
 5
     access in accordance with the law.
              CHAIRWOMAN BERG TABAKIN: Motion?
 6
 7
              MS. FORSYTH: So moved.
 8
              MS. KOVACH: Second.
 9
              MS. HAIRSTON: Robin Berg Tabakin?
10
              CHAIRWOMAN BERG TABAKIN: Yes.
              MS. HAIRSTON: Janice Kovach?
11
              MS. KOVACH: Yes.
12
13
              MS. HAIRSTON: Kathryn Forsyth?
14
              MS. FORSYTH: Yes.
15
              MS. HAIRSTON: David Fleisher?
              MR. FLEISHER: Yes.
16
17
              CHAIRWOMAN BERG TABAKIN: Dale Baranoski
18
     versus Township of Hamilton, Mercer County,
19
     2007-268.
20
              MR. STEWART: The Executive director
     respectfully recommends the Council find that:
21
22
              Because the Custodian lawfully redacted
2.3
     the information contained on the arrest reports,
24
     which is not expressly disclosable pursuant to OPRA
     Section 3.b., and OPRA Section 1.1., and provided
25
0025
 1
     the Complainant with such lawfully redacted copies
 2.
     of the requested arrest reports and provided
 3
     certified conformation of compliance, pursuant to
 4
    NJ Court Rules 1:4-4, to the Executive Director
 5
     within five business days of receiving the
 6
     Council's February 27, 2008 Interim Order, as
 7
     extended, the Custodian has complied with Council's
 8
     May 28, 2008 Interim Order.
 9
              CHAIRWOMAN BERG TABAKIN: Motion?
10
              MS. KOVACH: So moved.
              MS. FORSYTH: Second.
11
12
              MS. HAIRSTON: Robin Berg Tabakin?
              CHAIRWOMAN BERG TABAKIN: Yes.
13
              MS. HAIRSTON: Janice Kovach?
14
15
              MS. KOVACH: Yes.
              MS. HAIRSTON: Kathryn Forsyth?
16
              MS. FORSYTH: Yes.
17
              MS. HAIRSTON: David Fleisher?
18
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14

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19
              MR. FLEISHER: Yes.
20
              CHAIRWOMAN BERG TABAKIN: Z.T. versus
21
     Bernards Township Board of Education, Somerset,
22
     2007-277.
23
              MS. ZIEGLER-SEARS: There is an edit to
2.4
     this one on page 3; footnote 7 has been deleted.
25
               The Executive Director respectfully
0026
 1
     recommends the Council find that:
 2
         One, the Custodian's failure to respond in
 3
     writing to the Complainant's OPRA request, either
 4
     granting access, denying access, seeking
 5
     clarification, or requesting an extension of time
 6
     within the statutorily mandated seven business days
 7
     result in a deemed denial of the Complainant's OPRA
 8
     request, pursuant to Section 5.g., OPRA Section
 9
     5.i., and Kelley versus Township of Rockaway, GRC
10
     Complaint No. 2007-11, October 2007.
11
              Two, based upon inadequate evidence in
12
     this matter, the GRC is unable to determine whether
     the Complainant's requests are valid OPRA requests,
13
14
     and whether the original Custodian unlawfully
15
     denied access to the requested records. Therefore,
16
     this complaint should be referred to the Office of
17
     Administrative Law for a hearing to resolve the
18
     facts.
19
              Three, because the Custodian failed to
     respond to Complainant's OPRA request, and failed
2.0
21
     to respond to the GRC'S request for a statement of
22
     information in this matter, it is possible that the
23
     custodian's actions were intentional and deliberate
     with knowledge of their wrongfulness, and not
24
25
     merely negligent, heedless, or unintentional.
0027
              As such, this complaint should be referred
 1
 2
     to the Office of Administrative Law for
 3
     determination of whether the Custodian knowingly
 4
     and willfully violated OPRA and unreasonably denied
 5
     access under the totality of the circumstances
 6
              CHAIRWOMAN BERG TABAKIN: Motion?
 7
              MS. FORSYTH: So moved.
 8
              MR. FLEISHER: Second.
              MS. HAIRSTON: Robin Berg Tabakin?
 9
10
              CHAIRWOMAN BERG TABAKIN: Yes.
11
              MS. HAIRSTON: Janice Kovach?
12
              MS. KOVACH: Yes.
13
              MS. HAIRSTON: Kathryn Forsyth?
14
              MS. FORSYTH: Yes.
15
              MS. HAIRSTON: David Fleisher?
              MR. FLEISHER: Yes.
16
17
              CHAIRWOMAN BERG TABAKIN: These next two
18
     cases we will do together. Stephen Jung versus
19
     Borough of Roselle, Union, 2007-299, and Joseph
20
     O'Halloran versus Borough of Roselle Union
21
     2007-307.
22
              MS. LOWNIE: I just want to note that
23
     these two cases were combined at the request of the
```

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24
     party and the Office of Administrative Law.
25
              The Executive Director respectfully
0028
 1
     recommends the Council find that:
 2.
              One, the Administrative Law Judge's
 3
     Initial Decision dated November 18, 2008 shall be
 4
     modified to the extent that the Custodian's civil
 5
     penalty shall be paid to the State of New Jersey
 6
     General Treasury, care of GRC. The Council accepts
 7
     the remainder of said decision as written
 8
              Two, the Custodian shall comply with the
 9
     portion of the Administrative Law Judge's Initial
10
     Decision, which orders the Custodian to provide the
11
     requested records to the Complainant's within five
12
     business days from receipt of the Council's Interim
13
     Order, with appropriate redactions, including a
14
     detailed document index, explaining the lawful
15
     basis for each redaction, and simultaneously
16
     provide certified confirmation of compliance in
17
     accordance with NJ Court Rule 1:4-4, to the
18
     Executive Director.
19
              CHAIRWOMAN BERG TABAKIN: Motion?
20
              MS. FORSYTH: So moved
2.1
              MS. KOVACH: Second.
22
              MS. HAIRSTON: Robin Berg Tabakin?
23
              CHAIRWOMAN BERG TABAKIN: Yes.
24
              MS. HAIRSTON: Janice Kovach?
25
              MS. KOVACH: Yes.
0029
 1
              MS. HAIRSTON: Kathryn Forsyth?
 2
              MS. FORSYTH: Yes.
 3
              MS. HAIRSTON: David Fleisher?
 4
              MR. FLEISHER: Yes.
 5
              CHAIRWOMAN BERG TABAKIN: James Doyle
 6
     versus City of Hoboken, Hudson, 2007-312.
 7
               MS. KEYS: There is an edit on page 5,
 8
     the removal of footnote number 7.
 9
               The Executive Director respectfully
10
     recommends the Council find that:
11
               One, because the Custodian did not
     provide the Complainant with a written response to
12
13
     his OPRA request until the 46th business day after
14
     receipt of same, the Custodian violated Section
15
     5.g., and 5.i., of OPRA.
16
              The Custodian's failure to respond within
17
     seven business days results in a deemed denial of
18
     the Complainant's OPRA request pursuant to Section
19
     5.g., and 5.i., of OPRA, and Kelley versus Township
20
     of Rockaway, GRC Complaint No. 2007-11, October
2.1
     2007.
22
              Two, because the Complainant withdrew Item
23
     No. 1 of his complaint, and the Custodian has
     certified that he made the records identified as
24
25
     responsive to Item No. 2 of the OPRA request
0030
     available to the Complainant, the Custodian has
 1
     provided access to all records responsive to the
```

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3
     request as required by Section 1 of OPRA.
              Three, the Custodian's failure to respond
 5
     in writing to the Complainant's OPRA request,
 6
     either granting access, denying access, seeking
 7
     clarification, or requesting an extension of time
 8
     within the statutorily mandated seven business
 9
     days, appears negligent and heedless, since he is
10
     vested with the legal responsibility of providing a
11
     correct and lawful basis for denying access to
12
     government records within seven business days as
13
     mandated by Section 5.g., and 5.i. of OPRA.
14
              CHAIRWOMAN BERG TABAKIN: Thank you.
15
    Motion?
16
              MS. FORSYTH: So moved.
17
              MS. KOVACH: Second.
18
              MS. HAIRSTON: Robin Berg Tabakin?
19
              CHAIRWOMAN BERG TABAKIN: Yes.
20
              MS. HAIRSTON: Janice Kovach?
21
              MS. KOVACH: Yes.
22
              MS. HAIRSTON: Kathryn Forsyth?
              MS. FORSYTH: Yes.
23
24
              MS. HAIRSTON: David Fleisher?
25
              MR. FLEISHER: Yes.
0031
              CHAIRWOMAN BERG TABAKIN: Paula DeLuca
1
 2
     versus City of Ventnor, Atlantic, 2008-08.
 3
               MR. CARUSO: I do want to point out that
     there has been an edit made on page 10 on the last
 4
 5
     paragraph, first sentence, which begins with, in
     the matter before the Council, both to Mag
 6
 7
     Entertainment. So now it should read, in the
 8
     matter before the Council, which is similar to New
 9
     Jersey Builders Association, supra.
10
               The Executive Director respectfully
     recommends the Council find that:
11
12
              One, there is no violation of the
13
     statutorily required response time, because the
14
     Complainant waived the statutorily mandated seven
15
     business day time frame to respond. This waiver by
16
     the Complainant presumably also applies to the
17
     immediate access records.
18
              Two, based upon the Appellate Division's
19
     decision in New Jersey Builders Association versus
     New Jersey Council on affordable housing, Appellate
20
21
     Division 2007, the Complainant's voluminous
22
     November 23, 2007 OPRA request, a 44 paragraph
23
     request including numerous records spanning nearly
24
     10 years, is not a valid OPRA request, because it
25
     bears no resemblance to the record request
0032
 1
     envisioned by the Legislature, which is one
 2
     submitted on a form that provides space for a brief
 3
     description of the record sought ID at 179.
 4
              See, also, Vessio versus Department of
 5
     Community Affairs Division of Fire Safety, GRC
     Complaint No. 2007-63, May 2007, Caggiano versus
     Borough of Stanhope, Sussex County, GRC Complaint
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8
     No. 2006-220, September 2007, MAG Entertainment,
9
     LLC versus Division of Alcoholic Beverage Control,
10
     Appellate Division 2005, and Bent versus Stafford
11
     Police Department, Appellate Division 2005.
12
              Three, the handwritten notes of the City
13
     of Vetnor representatives at a particular meeting
14
     held during the period of January 2003 to August
15
     2003 are not subject to disclosure, because they
16
     are not a public record pursuant to O'Shea versus
17
     West Milford Board of Education, Appellate Division
18
     2007.
19
              CHAIRWOMAN BERG TABAKIN: Any questions on
20
     this? Motion?
21
              MS. FORSYTH: So moved.
22
              MR. FLEISHER: Second.
              MS. HAIRSTON: Robin Berg Tabakin?
23
24
              CHAIRWOMAN BERG TABAKIN: Yes.
25
              MS. HAIRSTON: Janice Kovach?
0033
1
              MS. KOVACH: Yes.
 2
              MS. HAIRSTON: Kathryn Forsyth?
              MS. FORSYTH: Yes.
 3
 4
              MS. HAIRSTON: David Fleisher?
 5
              MR. FLEISHER: Yes.
 6
              CHAIRWOMAN BERG TABAKIN: Tina Renna
 7
     versus County of Union, 2008-41.
 8
               MS. LOWNIE: The Executive Director
 9
     respectfully recommends the Council find that:
10
              One, because the Complainant's requests
11
     are not requests for identifiable government
12
     records, and because the Custodian is not required
13
     to conduct research in response to a request, the
14
     requests are invalid, and the Custodian has not
15
     unlawfully denied access to the requested records
16
     pursuant to MAG Entertainment, LLC versus Division
     of Alcoholic Beverage Control, Appellate Division
17
     2005, Bent versus Stafford Police Department,
18
19
     Appellate Division 2005, New Jersey Builders
20
     Association versus New Jersey Council of Affordable
     Housing, Appellate Division 2007, Schuler versus
21
     Borough of Bloomsbury, GRC Complaint No. 2007-151,
22
23
     March 2008, and Donato versus Township of Union,
24
     GRC Complaint No. 2005-182, February 2007.
25
              Two, because the Complainant's requests
0034
 1
     are invalid, and the Custodian has not unlawfully
 2
     denied access to the requested records pursuant to
 3
     MAG Entertainment, LLC versus Division of Alocholic
 4
     Beverage Control Appellate Division 2005, Bent
 5
     versus Stafford Police Department Appellate
 6
     Division 2005, New Jersey Builders Association
 7
     versus New Jersey Council of Affordable Housing,
 8
     Appellate Division 2007, Schuler versus Borough of
 9
     Bloomsbury, GRC Complaint No. 2007-151, March 2008,
10
     and Donato versus Township of Union, GRC Complaint
11
    No. 2005-182 February 2007, it is concluded that
12
     neither the Custodian's nor the Custodian Council's
```

13 actions rise to the level of a knowing and willful violation of OPRA and unreasonable denial of access 14 under the totality of the circumstances. 15 16 Three, the Complainant is not a prevailing 17 party entitled to an award of reasonable attorney's fees pursuant to OPRA Section 6, Teeters versus 18 19 DYFS, Appellate Division 2006, and Mason versus 20 City of Hoboken and City Clerk of the City of 21 Hoboken, New Jersey Superior Court 2008. 22 CHAIRWOMAN BERG TABAKIN: Motion? 23 MS. KOVACH: So moved. 24 MR. FLEISHER: Second. 25 MS. HAIRSTON: Robin Berg Tabakin? 0035 CHAIRWOMAN BERG TABAKIN: Yes. 1 2 MS. HAIRSTON: Janice Kovach? 3 MS. KOVACH: Yes. 4 MS. HAIRSTON: Kathryn Forsyth? 5 MS. FORSYTH: Yes. 6 MS. HAIRSTON: David Fleisher? 7 MR. FLEISHER: Yes. 8 CHAIRWOMAN BERG TABAKIN: Lewis Springer, 9 Jr., versus New Jersey Department of Treasury 10 Division of Casino Control Commission, 2008-45. 11 MS. LOWNIE: I just want to note that the 12 footnote on page 6 has been deleted. 13 The Executive Director respectfully recommends that the Council find that: 14 15 One, because the Custodian provided the 16 Complainant with a written response to his request 17 within the statutorily mandated seven business days in which the Custodian denied access to the 18 19 Complainant's request, the Custodian properly 20 responded to said request pursuant to OPRA Section 21 5.g., and 5.i. 22 Two, pursuant to Paff versus New Jersey 23 Department of Labor Board of Review, Appellate 24 Division 2005, the GRC must conduct an in camera 25 review of the requested records, specifically three 0036 E-mails authored by the Complainant, to determine 1 2 the validity of the Custodian's assertion that the records constitute advisory, consultative, or 3 4 deliberative material, which is exempt from 5 disclosure pursuant to OPRA 1.1 and/or whether said 6 records are exempt from disclosure pursuant to the 7 Casino Control Act. 8 Three, the Custodian must deliver to the 9 Council, in a sealed envelope, nine copies of the 10 requested unredacted documents, in number two 11 above, a document or redaction index, as well as a 12 legal certification from the Custodian, in 13 accordance with New Jersey Court Rule 1:4-4, that 14 the documents provided are the documents requested 15 by the Council for the in camera inspection. 16 Such delivery must be received by the GRC 17 within five business days from receipt of the

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Council's Interim Order.
18
19
              Four, because the Complainant failed to
20
     identify specific government records, and because
21
     the Custodian is not required to conduct research
2.2
     in response to an OPRA request, the Complainant's
2.3
     request for any and all E-mails is invalid under
24
     OPRA, and the Custodian has not unlawfully denied
25
     access to the requested E-mails pursuant to Mag
0037
     Entertainment, LLC versus Division of Alcoholic
 1
 2
     Beverage Control, Appellate Division 2005, Bent
 3
     versus Stafford Police Department, Appellate
     Division 2005, New Jersey Builders Association
 5
     versus New Jersey Council of Affordable Housing,
 6
     Appellate Division 2007, Schuler versus Borough of
     Bloomsbury, GRC Complaint No. 2007-151, March 2008,
 7
 8
     and Donato versus Township of Union, GRC Complaint
 9
     No. 2005-182, February 2007.
10
              Five, the issue of whether the Custodian
11
     violated the New Jersey Casino Control Act, and/or
     the New Jersey State Constitution does not fall
12
13
     under the authority of the GRC, and is not governed
14
     by OPRA pursuant to OPRA 7.b., Allegretta versus
15
     Borough of Fairview, GRC Complaint No. 2005-132,
16
     December 2006, and Donato versus Borough of Emerson
17
     GRC Complaint No. 2005-125, March 2007.
18
              Six, the Council defers analysis of
19
     whether the Custodian knowingly and willfully
20
     violated OPRA and unreasonably denied access under
21
     the totality of the circumstances pending the
22
     outcome of the Council's in camera review.
2.3
              CHAIRWOMAN BERG TABAKIN: Thank you.
24
    Motion?
25
              MR. FLEISHER: So moved.
0038
1
              MS. FORSYTH: Second.
 2
              MS. HAIRSTON: Robin Berg Tabakin?
 3
              CHAIRWOMAN BERG TABAKIN: Yes.
 4
              MS. HAIRSTON: Janice Kovach?
 5
              MS. KOVACH: Yes.
 6
              MS. HAIRSTON: Kathryn Forsyth?
 7
              MS. FORSYTH: Yes.
 8
              MS. HAIRSTON: David Fleisher?
 9
              MR. FLEISHER: Yes.
10
              CHAIRWOMAN BERG TABAKIN: Okay, we called
11
     Edward Oskay. Laure Zucker versus Bergen County
12
     Improvement Authority, 2008-68.
13
              MR. STEWART: The Executive Director
14
     respectfully recommends the Council find that:
15
              One, pursuant to OPRA Section 6, the
16
     Custodian has not carried his burden of proving a
17
     lawful denial of access to the requested records,
18
     because such records are payroll records subject to
19
     public access pursuant to OPRA Section 10.
20
              See, Geral Wimer versus Township of
21
     Middletown, GRC Complaint No. 2004-22, August
22
     2005.
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```
23
              Two, because the Complainant's request for
24
     Item 2 failed to identify with reasonable clarity
     those records that were desired pursuant to Bent
25
0039
1
     versus Stafford, Appellate Division 2005, and
     because a Custodian is required to disclose only
 2.
 3
     identifiable government records pursuant to MAG
 4
     Entertainment, LLC versus Division of Alcoholic
 5
     Beverage Control, Appellate Division 2005, the
 6
     Custodian is under no lawful duty pursuant to OPRA
 7
     Section 6 to disclose the records requested in Item
 8
 9
              Three, because the Custodian certified
10
     that Mr. Rudolph began employment with the Bergen
     County Improvement Authority in 2007, and there is
11
12
     no record responsive to the Complainant's request
13
     for 2006, and because the Complainant has failed to
     provide any evidence to contradict the Custodian's
14
     certification, the requested record for 2006 cannot
15
16
     be disclosed, and there was not unlawful denial of
17
     access with respect to that portion of the record.
18
              See, Pusterhofer versus New Jersey
     Department of Education, GRC complaint No. 2005-49,
19
2.0
     July 2005.
21
              Four, the Custodian shall disclose Elnatan
22
     Rudolph's time record for the year 2007 from the
23
     date of hire to the date of request, December 4,
2.4
     2007, with all appropriate redactions, if any.
25
              If any portions of the record are
0040
1
     redacted, the Custodian must provide a redaction
     index detailing the nature of the information
 2
 3
     redacted, and the lawful basis for the redactions.
              Five, the Custodian shall comply with Item
 5
     4 above within five business days from receipt of
 6
     the Council's Interim Order with appropriate
 7
     redactions, if any, including a detailed document
     index explaining the lawful basis for each
 8
 9
     redaction, and simultaneously provide certified
10
     confirmation of compliance, in accordance with New
     Jersey Court Rule 1:4-4, to the Executive
11
12
    Director.
13
              Six, the Council defers analysis of
14
     whether the Cusodian knowingly and willfully
15
     violated OPRA, and unreasonably denied access under
16
     the toatlity of the circumstances, pending the
17
     Custodian's compliance with the Council's Interim
18
     Order.
19
              CHAIRWOMAN BERG TABAKIN: Thank you.
20
    Motion?
21
              MS. KOVACH: So moved.
22
              MS. FORSYTH: Second.
              MS. HAIRSTON: Robin Berg Tabakin?
23
2.4
              CHAIRWOMAN BERG TABAKIN: Yes.
25
              MS. HAIRSTON: Janice Kovach?
0041
 1
              MS. KOVACH: Yes.
```

```
MS. HAIRSTON: Kathryn Forsyth?
              MS. FORSYTH: Yes.
 3
 4
              MS. HAIRSTON: David Fleisher?
 5
              MR. FLEISHER: Yes.
 6
              CHAIRWOMAN BERG TABAKIN: Gerald Naples
 7
     versus New Jersey Motor Vehicle Commission,
 8
     2008-97.
 9
              MR. CARUSO: The Executive Director
     respectfully recommends the Council finds that:
10
11
              One, the process of requesting MVC records
12
     under DPPA, which is the Drivers Policy Protection
13
     Act, does not fall under the authority of the GRC,
     and is not governed by OPRA pursuant to Section
14
15
     7.b. of OPRA.
16
              See, Richard G. Rader versus Township of
17
     Willingboro Burlington, GRC Complaint No. 2007-239,
     June 2008.
18
19
              Two, because the Complainant's multiple
     records requests, pursuant to DPPA, were not valid
20
21
     OPRA requests, this complaint is without reasonable
     factual basis pursuant to Section 5.f. of OPRA,
22
     Section 5.g. of OPRA, Advisory Opinion 2006-01, and
23
24
     Megargal versus New Jersey Department of Military
2.5
     and Veteran's Affairs, GRC Complaint No. 2007-250,
0042
1
     October 2007.
 2
              CHAIRWOMAN BERG TABAKIN: Motion?
 3
              MS. KOVACH: So moved.
 4
              MR. FLEISHER: Second.
 5
              MS. HAIRSTON: Robin Berg Tabakin?
 6
              CHAIRWOMAN BERG TABAKIN: Yes.
 7
              MS. HAIRSTON: Janice Kovach?
 8
              MS. KOVACH: Yes.
 9
              MS. HAIRSTON: Kathryn Forsyth?
10
              MS. FORSYTH: Yes.
              MS. HAIRSTON: David Fleisher?
11
12
              MR. FLEISHER: Yes.
13
              CHAIRWOMAN BERG TABAKIN: Okay. There are
14
     five Administrative Complaint Council
15
     Adjudications. Can I have a motion to accept
16
     those, please?
17
              MR. FLEISHER: So moved.
18
              CHAIRWOMAN BERG TABAKIN: I'm sorry, there
19
     are four.
20
              MS. FORSYTH: There are five.
21
              MR. FLEISHER: So moved as five.
22
              MS. HAIRSTON: Robin Berg Tabakin?
23
              CHAIRWOMAN BERG TABAKIN: Yes.
24
              MS. HAIRSTON: Janice Kovach?
25
              MS. KOVACH: Yes.
0043
1
              MS. HAIRSTON: Kathryn Forsyth?
 2
              MS. FORSYTH: Yes.
 3
              MS. HAIRSTON: David Fleisher?
 4
              MR. FLEISHER: Yes.
 5
              CHAIRWOMAN BERG TABAKIN: There were no
 6
     complaints reconsidered. Were there any complaints
```

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adjudicated in Superior Court?
 8
              MS. GORDON: No.
 9
              CHAIRWOMAN BERG TABAKIN: Was there
10
     anything from the Executive Branch?
11
              MS. FORSYTH: No, nothing from the
12
     Executive Branch.
13
              CHAIRWOMAN BERG TABAKIN: Thank you. At
14
     this time, anybody wishing to make comment is
15
     invited to step up to the table and speak for five
16
     minutes. Is there anybody interested in saying
17
     anything?
18
               MS. ABS: I am.
19
              CHAIRWOMAN BERG TABAKIN: Please step up
20
     to the table. State your name and address.
              MS. ABS: My name is Heidi Abs, I'm the
21
22
     township clerk for the Township of Middletown. One
23
     Kings Highway, Middletown, New Jersey. I actually
24
     just have a few questions for the Council. One was
25
     based on the Mason versus the City of Hoboken.
0044
 1
              There was a 45 day portion of that case,
 2
     Appellate Division, for filing a complaint of a
 3
     records denial, and I'm wondering if there is such
 4
     a case where the complaint is filed outside of the
 5
     45-day ruling, if the Complainant still is allowed
 6
     to go through the process with the GRC?
 7
              MS. ALLEN: There is no statute of
 8
     limitations for filing a denial of access complaint
 9
     with the Government Records Council. So there
10
     really is nothing that would prohibit a
11
     Complainant, who was time barred from filing such a
12
     complaint in Superior Court, from filing such a
13
     complaint before the GRC.
              MS. ABS: So with that case being, I
14
15
     guess, appealed in the Supreme Court Division, it
     doesn't affect that the case could be heard before
16
17
     the state agency?
18
              MS. ALLEN: Correct.
19
              MS. ABS: Even though you cite that case
20
     in your decision.
              MS. ALLEN: It's the law for right now
2.1
22
     until such time or in such case as the Supreme
23
     Court overturns that decision.
24
              MS. ABS: Overturns it?
25
              MS. ALLEN: Yes. You mentioned that it
0045
 1
     is on appeal to the Supreme Court.
 2
              MS. ABS: No, that was the appeal.
 3
              MS. ALLEN: Then it is the law of the
 4
     land. Complainants who want to bring a complaint
 5
     in Superior Court have 45 days from the denial of
 6
     access to do so.
 7
              MS. ABS: Right. And outside of that 45
 8
     days?
 9
              MS. ALLEN: Outside of that 45 days,
10
     they can still come before the GRC; and there is no
     statute of limitations on the complaints before
11
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12
     us.
13
              MS. ABS: My next question is: If there
14
     is a complaint brought to the GRC, is there an
15
     opportunity for mediation prior to getting through
16
     the process?
17
              MS. ALLEN: Yes. We are required by the
18
     statute to provide an opportunity for mediation to
19
     the parties; that's done in every case.
20
              MS. ABS: When is that provided?
21
              MS. ALLEN: As soon as we receive the
22
     complaint.
23
              MS. ABS: But the clerk still has to then
     respond within the five days to all of the requests
24
25
     of the GRC, even though there is no mediation that
0046
 1
     was done?
 2
              MS. ALLEN: We are required to offer
 3
     mediation. If one of the parties does not agree to
 4
     mediation, it goes immediately to the adjudication
 5
     process where the complaint is assigned to a case
 6
     manager. And the case manager then sends out a
     request for statement of information to the
 7
 8
     Custodian. That's the time when the Custodian has
 9
     five business days to respond to that.
10
              MS. ABS: Is there ever, I guess, an
11
     opportunity for a request for an extension to the
12
     five days?
13
              MS. ALLEN: Sure. For good cause shown,
14
     we routinely grant extensions of that time.
15
              MS. ABS: Now, the GRC, I guess,
16
     corresponds with Custodians through E-mail?
17
              MS. ALLEN: Yes.
18
              MS. ABS: Is it email only?
19
              MS. ALLEN: No, we do send letters by
20
     certified mail or by UPS overnight.
2.1
              MS. ABS: So when a complaint comes before
22
     the Council or submitted to the Government Records
     Council, the Government Records Council then
23
24
     notifies the Custodian via mail, U.S. mail?
25
              MS. ALLEN: Correct.
0047
 1
              MS. ABS: And E-mail, I gather?
              MS. ALLEN: Correct. Usually, the case
 2
 3
     manager will reach out to the Custodian by E-mail
 4
     and say, I have been assigned to this case. And
 5
     then a copy of the denial of access complaint is
 6
     also sent via overnight mail to the Custodian.
 7
              MS. ABS: In my case, I'm just trying to
 8
     think, we didn't receive anything via certified
 9
     mail, UPS, or even by mail; we received a fax.
10
     And --
11
              MS. ALLEN: We sometimes do that.
12
              MS. ABS: -- prior to that, it was in
13
     E-mail. So it was sent, I quess, on December 2nd
14
     to our attention, via E-mail. E-mail was not
15
     received until December 15th, due to it being only
16
     sent to the deputy clerk, and she was out on
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17 approved-time-off. And now we are facing a fiveday interim order, I guess, to produce what we need 18 19 to for the GRC. 20 And I'm just wondering, since we didn't 21 receive it via mail, I would have to put it in writing to you for an extension to the five day? 2.2 23 MS. ALLEN: Contact your case manager 24 and explain your situation. 25 MS. ABS: Okay. I guess I have one more 0048 1 question. Do you have any cases that you can refer 2 me to from the GRC regarding public employees or 3 public appointees home addresses and expectation of privacy? 5 MS. ALLEN: There are a number of cases 6 on our website that you can search by home address. You can search by the subject matter, just type in home address. There are a number of 8 cases that discuss the disclosability of home 9 10 addresses. Off the top of my head, I can't recall which ones specifically deal with the public 11 12 employees. 13 MS. LOWNIE: I do. If after the meeting 14 you can give me your E-mail address, I do have a 15 list on six prior decisions regarding home 16 addresses. I don't know if they are specifically 17 for public employees' home addresses, or just home 18 address in general, but I can send them. 19 MS. ABS: Sure, okay, because I know I did 20 the search, and I didn't find anything relative to 21 public employees, police officers, or any kind of 22 public appointees. So I know there are cases 23 relevant to private citizens submitting an 24 expectation of privacy, but I was just curious if 25 you could point me in the direction. 0049 MS. ALLEN: I would also suggest that 1 2 you work closely with your municipal attorney on 3 developing that particular aspect of the argument, 4 and put that in writing to the GRC as part of your 5 case submissions. MS. ABS: Thank you. 6 7 CHAIRWOMAN BERG TABAKIN: Thank you. 8 Anyone else? Well, in that case, everyone have a wonderful holiday season. Our next meeting is 9 10 January 28th, I believe. And can I have a motion 11 to close? 12 MR. FLEISHER: So moved. 13 MS. FORSYTH: Second. MS. HAIRSTON: Robin Berg Tabakin? 14 15 CHAIRWOMAN BERG TABAKIN: Yes. 16 MS. HAIRSTON: Janice Kovach? MS. KOVACH: Yes. 17 18 MS. HAIRSTON: Kathryn Forsyth? 19 MS. FORSYTH: Yes. 20 MS. HAIRSTON: David Fleisher? MR. FLEISHER: Yes. 21

22 23	CHAIRMAN: We are adjourned. (Whereupon, the proceeding
24	concluded at 11:32 a.m.)
25	concluded at 11.32 a.m.)
0050	
1	CERTIFICATE
2	I, JUSTIN DAVIS, certify that the foregoing is
3	a true and accurate transcript of the testimony as
4	taken stenographically by and before me at the
5	time, place and on the date herein before set
6	forth.
7	I DO FURTHER CERTIFY that I am neither a
8	relative nor employee nor attorney nor counsel of
9	any of the parties to this action, and that I am
10	neither a relative nor employee of such attorney or
11	counsel, and that I am not financially interested
12	in the action.
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15	Justin Davis
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