

DEPARTMENT OF LABOR  
OVERVIEW

The Department of Labor implements programs to help improve the labor market, enhance the quality and skills of the State's labor force for the disabled, unemployed and underemployed workers, ensure safe and healthful working conditions, and to provide income maintenance to workers idled because of layoffs or temporary disability. The majority of these programs are financed by federal or trust funds. Hence, the Department's state appropriation of \$68 million represents only 13 percent of its total fiscal year 1994 budget proposal and enables the Department to maintain its current level of services.

The State recently enacted legislation to create the Workforce Development Partnership program, a training trust fund supported annually by a redirection of \$50 million in existing unemployment insurance payroll taxes. The goal of this new program is to provide job training/retraining for the displaced unemployed, disadvantaged, underemployed workers and the currently employed who are in danger of losing their jobs because of skill obsolescence. Qualified individuals will be offered career counseling, vocational and remedial education, tuition waivers, and grants (maximum \$4,000 per displaced or disadvantaged individual) to help pay for training in marketable skills. Training will be conducted by New Jersey training institutions, such as county colleges or trade schools, to assist approximately 27,250 individual workers each year.

The Department of Labor also helps eligible disabled individuals find employment. Because of the severity of their handicap, these people would otherwise be unable to work. A broad range of medical and training services are provided, with up to 80 percent of the funding provided by the federal government. Similarly, the Sheltered Workshop Support program (Chapter 272, PL 1971), funded entirely with State funds, provides long-term employment and rehabilitation services to severely disabled individuals who cannot be placed in open competitive employment. This budget provides funding of \$10.2 million for Sheltered Workshop support, which is an increase of \$1.8 million or 22 percent since fiscal year 1991. In total, 27 percent of the total fiscal year 1994 recommended state funds for Labor are budgeted for this program.

The Department administers various programs for another class of disabled workers—those that are financially or economically disabled through the loss of employment or physical disability. Four components of this area are self-sustaining by virtue of dedicated funds which include the State Disability Insurance Program, Private Plan Disability Insurance Program, Workers' Compensation and Special Compensation, which comprise 51 percent of the Department's budget recommendation. The federal government fully supports the administration of the unemployment insurance and the disability determinations programs. In total, the Department operates 39 local UI offices and two disability determinations centers to efficiently process claims and pay benefits throughout the State.

Lastly, the Department is responsible for the administration of over 30 labor laws safeguarding the public from injurious employment and working conditions, as well as many forms of personal injury and property damage. The Department inspects workplaces and issues licenses to ensure standards are being met in accordance with labor laws and regulations.

SUMMARY OF APPROPRIATIONS BY PROGRAM  
(thousands of dollars)

Year Ending June 30, 1992					Year Ending June 30, 1994			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended		1993 Adjusted Approp.	Requested	Recom- mended
1,063	—	-2	1,061	1,046	<b>Economic Planning and Development</b>			
2,449	2	405	2,856	2,767	Planning and Research	1,052	1,052	1,052
					Management and Administrative Services	1,498	1,498	1,498
3,512	2	403	3,917	3,813	<i>Subtotal</i>	2,550	2,550	2,550
					<b>Economic Regulation</b>			
477	1,027	114	1,618	1,612	Promulgation and Licensing of Workplace Standards	578	578	578
6,804	500	-1,109	6,195	5,952	Enforcement of Workplace Standards	6,646	7,043	6,646
7,281	1,527	-995	7,813	7,564	<i>Subtotal</i>	7,224	7,621	7,224

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Year Ending June 30, 1992					Year Ending June 30, 1994			
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended		1993 Adjusted Approp.	Requested	Recommended
3,848	15	-20	3,843	1,723	<b>Economic Assistance and Security</b>			
18,609	5,934	1	24,544	24,544	Unemployment Insurance	975	870	870
2,739	951	-1	3,689	3,689	State Disability Insurance Plan	21,696	21,696	21,696
8,108	2,942	-955	10,095	9,007	Private Disability Insurance Plan	3,127	3,127	3,127
1,459	2,916	-1	4,374	3,787	Workers' Compensation	8,687	8,687	8,687
					Special Compensation	1,497	1,497	1,497
<b>34,763</b>	<b>12,758</b>	<b>-976</b>	<b>46,545</b>	<b>42,750</b>	<i>Subtotal</i>	<b>35,982</b>	<b>35,877</b>	<b>35,877</b>
					<b>Manpower and Employment Services</b>			
2,777	—	-1	2,776	2,776	Vocational Rehabilitation Services	2,839	2,839	2,839
912	—	1,101	2,013	1,947	Employment Services	500	250	250
694	22	-2	714	702	Employment Development Services	532	350	350
2,174	55	32	2,261	2,250	Public Sector Labor Relations	2,359	2,359	2,359
471	—	38	509	505	Private Sector Labor Relations	481	621	621
<b>7,028</b>	<b>77</b>	<b>1,168</b>	<b>8,273</b>	<b>8,180</b>	<i>Subtotal</i>	<b>6,711</b>	<b>6,419</b>	<b>6,419</b>
<b>52,584</b>	<b>14,364</b>	<b>-400</b>	<b>66,548</b>	<b>62,307</b>	<i>Total Appropriation</i>	<b>52,467</b>	<b>52,467</b>	<b>52,070</b>



# LABOR

## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

### 51. ECONOMIC PLANNING AND DEVELOPMENT

Year Ending June 30, 1992					Year Ending June 30, 1994				
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1993 Adjusted Approp.	Requested	Recommended	
1,847	—	-17	1,830	1,782					
1,847	—	-17	1,830	1,782					
36	—	-2	34	28					
1,499	—	10	1,509	1,487					
36	—	-8	28	22					
25	—	—	25	25					
62	—	—	62	49					
87	—	—	87	74					
7	2	420	429	420					
<b>Distribution by Object</b>									
<b>Personal Services:</b>									
Salaries and Wages									
						1,522	1,522	1,522	
						1,522	1,522	1,522	
						26	26	26	
						875	875	875	
						36	36	36	
<b>Special Purpose:</b>									
					18	25	25	25	
					99	62	62	62	
						87	87	87	
						4	4	4	
<b>OTHER RELATED APPROPRIATIONS</b>									
<b>Federal Funds</b>									
	24								
—	2,012 <sup>R</sup>	3,264	5,300	5,256	18	6,131	6,270	6,270	
	270								
—	13,332 <sup>R</sup>	-1,393	12,209	11,688	99	13,570	12,236	12,236	
	15,638	1,871	17,509	16,944		19,701	18,506	18,506	
<b>All Other Funds</b>									
	13 <sup>R</sup>		13	13	18	—	—	—	
	370	471	841	—	99	—	—	—	
	383	471	854	13		—	—	—	
3,512	16,023	2,745	22,280	20,770		22,251	21,056	21,056	

Notes: (a) The fiscal year 1993 appropriation has been adjusted for the allocation of salary program and has been reduced to reflect the transfer of funds to the Employee Benefits accounts.

### LANGUAGE PROVISIONS

It is recommended that of the amounts hereinabove for data processing activities in the Management and Administrative Services program classification, an amount not to exceed \$613,000 be appropriated from the Unemployment Compensation Auxiliary Fund.

It is further recommended that such sums as may be necessary to collect the contributions pursuant to the Health Care Reform Act (P.L.1992,c.160) are hereby appropriated from the Health Care Subsidy Fund, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that the amount hereinabove for the Planning and Research program classification be appropriated from the Unemployment Compensation Auxiliary Fund.

**50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY**

**52. ECONOMIC REGULATION**

**OBJECTIVES**

1. To prevent employment practices which are injurious to workers or which abrogate workers' rights and to assure equitable wages and working hours.
2. To prevent injuries to persons and damage to property from explosives, liquified petroleum gases, hazardous materials and mining operations; to prevent injuries and fatalities to the public on carnival-amusement rides, and ski lifts and also from high voltage lines, boilers, machinery, pressure vessels, refrigeration systems, electric power generating plants and nuclear installations.
3. To prevent injuries and illnesses to public employees.
4. To provide on-site consultation service to employers on matters of safety and health of employees.
5. To provide safety and health training to miners.

**PROGRAM CLASSIFICATIONS**

11. **Promulgation and Licensing of Workplace Standards.** Develops and interprets rules, issues formal variances and hears appeals. Issues licenses to power plant engineers and boiler operators and issues approvals for operation of boilers, pressure vessels and nuclear components. Annually registers all mines, pits and quarries and aerial tramways. Annually issues permits for explosives and carnival-amusement rides.
12. **Enforcement of Workplace Standards.** Enforces statutes and rules by inspections of premises, contents and working

conditions. Covered are places of public employment (C39:6A-25 et seq); certain provisions of the Worker and Community Right to Know Act (C39:5A-18 et seq); boilers (including nuclear components), pressure vessels and refrigeration plants (C34:7-14 et seq); mines, pits and quarries (34:6-98.1 et seq); explosives (C21:1A-128 et seq); proximity to high voltage lines (C34:6-47.1 et seq); liquefied petroleum gas (C21:1B-1 et seq); carnival-amusement rides (C5:3-331 et seq); ski lifts (C34:4A-1 et seq); fireworks (C21:2-1 et seq and C21:3-1 et seq); service stations (C34A-1 et seq); and the examination and licensing of stationary engineers and firemen (C34:7-1 et seq).

Also covered are minimum wage and overtime (C34:11-56A et seq); wage payment (C34:11-4.1 et seq); child labor (C34:2-21.1 et seq); industrial homework (C34:6-120 et seq); lie detectors (C2A:170.90.1); wage collection (C34:11-57 et seq); prevailing wage (C34:11-56.25 et seq) crew leaders (C34:8A-7 et seq); drinking water and toilet facilities (C34:9A-37 et seq); and contract labor camps subject to the Wagner Peyser Act.

Provides On-Site Occupational Health and Safety Consultation Services to employers by agreement with the Federal Occupational Safety and Health Administration.

Provides Safety and Health Training for miners under a Federal Mine Safety and Health Administration agreement.

**EVALUATION DATA**

	Actual FY 1991	Actual FY 1992	Revised FY 1993	Budget Estimate FY 1994
<b>PROGRAM DATA</b>				
<b>Promulgation and Licensing of Workplace Standards</b>				
Licenses, certificates, permits processed .....	190,223	198,000	198,000	198,000
Promulgated rules .....	6	16	8	8
<b>Enforcement of Workplace Standards</b>				
<b>Protection of Mine and Quarry Health and Safety</b>				
Mine, pit and quarry inspections .....	1,160	1,150	1,150	1,150
Liquified petroleum gas inspections .....	5,147	5,000	5,000	5,000
Amusement ride inspections .....	4,612	4,600	3,690	3,690
Ski lift inspections .....	196	200	200	200
High Voltage Inspections .....	—	152	150	150
Gas Station Inspections .....	—	1,080	750	750
<b>Mechanical Inspection</b>				
Boilers inspected by State .....	1,578	1,600	1,200	1,200
Boilers inspected by insurance inspectors .....	28,529	32,000	32,000	32,000
Refrigeration plants inspected .....	4,255	4,500	5,000	5,000
<b>OSHA On-site Consultant Services</b>				
Consultations .....	497	500	500	500
Hazards identified .....	4,819	5,000	5,000	5,000
<b>Mine Safety Training</b>				
Persons trained .....	788	780	200	—
<b>Wage and Hour, Child Labor and Public Contracts</b>				
Complaints received .....	8,783	9,260	9,370	9,465
Formal complaints filed .....	3,240	5,600	6,000	6,420
Employees receiving back wages .....	14,256	16,000	17,000	17,500
Net back wages paid to employees .....	\$4,465,793	\$5,480,000	\$6,800,000	\$6,900,000

# LABOR

## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY 52. ECONOMIC REGULATION

	Actual FY 1991	Actual FY 1992	Revised FY 1993	Budget Estimate FY 1994
<b>Industrial Homework</b>				
Firms inspected .....	131	36	38	39
Firms with violations .....	130	18	19	20
Back wages paid employees .....	\$131,735	\$25,400	\$26,800	\$26,800
<b>Crew Leader Registration</b>				
Vehicles road checked .....	22	48	51	54
Workers served on road checks .....	505	1,125	1,150	1,140
Crew farms visited .....	246	205	215	215
<b>Field Sanitation</b>				
Inspections .....	264	290	305	305
<b>Public Employees Safety</b>				
Inspections .....	2,392	2,400	2,300	2,250
Hazards Identified .....	16,546	16,500	21,800	16,000
<b>Asbestos Control and Licensing</b>				
Employer Licenses Issued .....	132	72	120	72
Employee Permits Issued .....	6,901	2,767	2,366	2,767
<b>Apparel Registration</b>				
Registrations issued .....	1,284	1,350	1,450	1,450
Firms inspected .....	723	800	500	500
Firms with violations .....	486	690	728	760
Back wages paid employees .....	\$131,476	\$138,000	\$145,000	\$150,000
Revenue (fees and fines) .....	\$127,975	\$620,000	\$650,000	\$680,000

### PERSONNEL DATA

#### Position Data

Budgeted Positions .....	223	192	210	210
Promulgation and Licensing of Workplace Standard .....	19	16	15	14
Enforcement of Workplace Standards .....	204	176	195	196
Positions Budgeted in Lump Sum Appropriations .....	22	22	3	3
Authorized Positions—Federal .....	30	25	25	25
Total Positions .....	275	239	238	238

### APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1992					Year Ending June 30, 1994			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1993 Adjusted Approp.	Requested	Recom- mended
477	1,027	114	1,618	1,612				
6,804	500	-1,109	6,195	5,952				
<b>7,281</b>	<b>1,527</b>	<b>-995</b>	<b>7,813</b>	<b>7,564</b>				
<b>Distribution by Program</b>								
					11	578	578	578
					12	6,646	7,043	6,646
						<b>7,224<sup>(a)</sup></b>	<b>7,621</b>	<b>7,224</b>
<b>Distribution by Object</b>								
<b>Personal Services:</b>								
						5,408	6,425	6,037
						629	—	—
						<b>6,037</b>	<b>6,425</b>	<b>6,037</b>

## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

## 52. ECONOMIC REGULATION

Year Ending June 30, 1992						Year Ending June 30, 1994		
Orig. & (S)Supplemental	Reapp. & (R)Recpts.	Transfers & (E)Emergencies	Total Available	Expended	Prog. Class.	1993 Adjusted Approp.	Requested	Recommended
108	—	19	127	116	Materials and Supplies	37	37	37
492	—	-37	455	455	Services Other Than Personal	465	474	465
165	—	-6	159	158	Maintenance and Fixed Charges	161	161	161
					Special Purpose:			
1	—	—	1	—	Carnival Amusement Ride Safety Advisory Board	11	1	1
3	—	—	3	3	Safety Commission	11	3	3
—	952 <sup>R</sup>	-952	—	—	Control—Promulgation and Licensing of Workplace Standards	11	—	—
—	75 <sup>R</sup>	-75	—	—	Carnival Amusement Ride Safety Advisory Board	11	—	—
435	113	—	548	328	Worker and Community Right to Know Act	12	435	435
500	7	-501	6	—	Special Task Force on the Apparel Industry	12	—	—
140	—	—	140	140	On Site Consultation (State Share)	12	—	—
12	—	—	12	12	Mine Safety Training Act (State Share)	12	—	—
—	376 <sup>R</sup>	-375	1	—	Control—Enforcement of Workplace Standards	12	—	—
1,091	1,523	-1,903	711	483	<i>Total Special Purpose</i>	439	439	439
133	4	26	163	154	Additions, Improvements and Equipment	85	85	85

## OTHER RELATED APPROPRIATIONS

Federal Funds								
—	7 1,042 <sup>R</sup>	2	1,051	1,038	Enforcement of Workplace Standards	12	1,300	1,342
—	1,049	2	1,051	1,038	<i>Total Federal Funds</i>		1,300	1,342
					All Other Funds			
—	1	—	1	—	Enforcement of Workplace Standards	12	800	800
—	1	—	1	—	<i>Total All Other Funds</i>		800	800
7,281	2,577	-993	8,865	8,602	<b>GRAND TOTAL</b>		9,324	9,763

Notes: (a) The fiscal year 1993 appropriation has been adjusted for the allocation of salary program.

## LANGUAGE PROVISIONS

It is recommended that there be appropriated out of the Wage and Hour Trust Fund and the Prevailing Wage Act Trust Fund such sums as may be necessary for payments.

It is further recommended that the unexpended balance as of June 30, 1993 in the Worker and Community Right to Know account, together with any receipts in excess of the amount anticipated, not to exceed \$67,000, are appropriated.

## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

### 52. ECONOMIC REGULATION

It is further recommended that notwithstanding the provisions of the Worker and Community Right to Know Act, P.L. 1983, c. 315 (C.34:5A-1 et seq.), the amount hereinabove for the Worker and Community Right to Know account be payable out of the Worker and Community Right to Know Trust Fund. If receipts to that fund are less than anticipated, the appropriation shall be reduced proportionately.

It is further recommended that receipts in excess of the amount anticipated for the Workplace Standards Program be appropriated, subject to the approval of the Director of the Division of Budget and Accounting.

## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

### 53. ECONOMIC ASSISTANCE AND SECURITY

#### OBJECTIVES

1. To accumulate adequate reserves for the payment of benefits to temporarily and involuntarily unemployed and disabled individuals.
2. To provide prompt, efficient payment of benefits to eligible individuals.
3. To insure the integrity of Trust Funds by utilizing modern fraud control techniques in cooperation with other state and federal agencies.
4. To act as agent for the federal government in payment of unemployment insurance to federal employees and recently discharged veterans.
5. To provide prompt and efficient economic assistance to workers disabled by non-occupational sickness or accident.
6. To assure prompt, equitable adjudication of claims by employees for job-related illnesses and injuries and to expedite the return of employees to useful employment.
7. To make prompt and efficient determinations of disability claims under Title II and Title XVI of the Social Security Act.

#### PROGRAM CLASSIFICATIONS

01. **Unemployment Insurance.** C43:21 et seq. establishes the State-administered, federally-funded, programs of unemployment insurance covering virtually all non-agricultural units employing one or more persons. Claims are filed, monetary and eligibility determinations made and benefits paid through communication terminals on line in 39 offices located in population centers throughout the State.

In March 1984 C43:21 et seq. was revised to incorporate the quarterly collection of Wage Records by the Department of Labor as of September 1984. This activity was formerly performed by the Division of Taxation under C54:1-55 et seq. Effective July 1, 1986 all unemployment benefit claims are based upon the wage information collected by the Department of Labor. In addition, automated cross matches are performed to identify fraudulent collection of unemployment and public assistance benefits.

02. **Disability Determination.** The Federal Government fully funds the Division of Disability Determinations from the Social Security Act for the purpose of adjudicating long term

disability claims. Activities include medical, legal and qualitative review of claims.

03. **State Disability Insurance Plan.** Provides temporary cash benefits to nearly all workers covered under the Unemployment Compensation Law to insure against loss of earnings due to non-occupational sickness or accident. Only the expenditure of dedicated revenues is involved since both benefits and administrative costs are financed through employer and worker contributions and specified assessments. Major activities are the processing of claims and payments. The collection of contributions, penalties and interest is performed by the Unemployment Insurance Service and paid for by the Disability Insurance program.
04. **Private Disability Insurance Plan.** Employers may, with the approval of the Director of Unemployment and Temporary Disability Insurance select coverage under a Private Plan; otherwise coverage must be under the State Plan. Activities are comparable to those under the State Plan program, including oversight of the initiation and modification of plans. Benefit costs of this activity are charged to the State Disability Benefits Fund. Administrative costs are charged partly to the State Plan administrative fund and assessed proportionately against the private plans.
05. **Workers' Compensation.** Workers' Compensation benefits are provided through three procedures; voluntary direct settlements, informal hearings and formal hearings. Voluntary payments made by insurance carriers and self insurers are reviewed as to adequacy of payments. If potentially inadequate, an informal hearing is scheduled. If an equitable settlement can not be made at the informal hearing, a formal claim may be filed. Formal claims are heard by Judges sitting in 17 different locations statewide. As the result of legislation enacted during 1990, funding for the Workers' Compensation program is derived from the Second Injury Fund created by the Workers' Compensation Law (C34:15-1 et seq.) through an assessment against carriers of workers' compensation insurance and self insurers.
06. **Special Compensation.** This fund, paid for entirely by self-insurers and insurance companies, provides benefits to totally and permanently disabled workers with prior disabilities to encourage employment of the handicapped. Special Compensation also determines special adjustment benefits payable to qualified persons under C34:15-95.4. The purpose of this legislation is to increase benefits to bring victims of pre-1980 occupational injuries in line with current rates.



## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

## 53. ECONOMIC ASSISTANCE AND SECURITY

## EVALUATION DATA

	Actual FY 1991	Actual FY 1992	Revised FY 1993	Budget Estimate FY 1994
<b>PROGRAM DATA</b>				
<b>Unemployment Insurance</b>				
Covered workers .....	3,549,300	3,437,000	3,270,500	3,330,500
Net benefits paid (millions) .....	\$966	\$1,459 <sup>(a)</sup>	\$1,441 <sup>(b)</sup>	\$1,292 <sup>(b)</sup>
Average insured unemployed rate .....	3.2%	3.7%	3.5%	2.7%
Initial claims .....	643,000	697,000	623,700	527,500
Average weekly benefit payment .....	\$204	\$215	\$226	\$235
<b>Disability Determination</b>				
Total claims adjudicated .....	52,996	60,684	60,045	74,224
Social Security Disability payments (millions) .....	\$918	\$936	\$950	\$964
Average cost per case .....	\$536	\$434	\$475	\$473
<b>State Disability Insurance Plan</b>				
Covered workers .....	2,426,000	2,354,100	2,322,100	2,364,700
Claims filed .....	166,651	162,638	163,223	166,829
Benefits paid (millions) .....	\$266	\$267	\$294	\$312
Cost per claim processed .....	\$84	\$90	\$97	\$103
Average weekly benefit payment .....	\$212	\$225	\$239	\$255
<b>Private Disability Insurance Plan</b>				
Covered workers .....	724,400	687,800	700,700	666,100
Plans in force .....	5,100	4,300	4,300	4,100
Claims received .....	18,300	19,025	17,500	18,000
Benefits paid (millions) .....	\$22	\$25	\$23	\$26
Cost per claim processed .....	\$79	\$87	\$90	\$87
<b>Workers' Compensation</b>				
First reports of accident received .....	218,493	220,000	220,000	225,000
Cases pending July 1 .....	89,370	94,449	106,949	105,949
Cases filed, reopened, reassigned .....	57,225	57,500	58,000	58,000
Cases closed .....	52,146	45,000	59,000	61,000
Cases pending June 30 .....	94,449	106,949	105,949	102,949
<b>Special Compensation</b>				
Balance July 1 .....	2,333	2,368	2,243	2,118
Verified petitions assigned .....	1,308	1,275	1,275	1,284
Advisory reports recovered .....	1,273	1,400	1,400	1,406
Balance June 30 .....	2,368	2,243	2,118	1,996
Beneficiaries .....	4,175	4,225	4,275	4,311
<b>PERSONNEL DATA</b>				
<b>Position Data</b>				
Budgeted Positions .....	501	479	480	466
Unemployment Insurance .....	14	13	13	—
State Disability Insurance Plan .....	198	198	198	198
Private Disability Insurance Plan .....	95	91	91	91
Workers' Compensation .....	179	166	167	163
Special Compensation Fund .....	15	11	11	14
Authorized Positions—Federal .....	2,173	2,080	2,035	2,035
Total Positions .....	2,674	2,559	2,515	2,501

Notes: (a) Includes Emergency Unemployment Benefits but not the federal supplemental compensation extension benefits.

(b) Includes anticipated State extended benefit program.

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## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY 53. ECONOMIC ASSISTANCE AND SECURITY

### APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1992					Year Ending June 30, 1994				
Orig. & Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1993 Adjusted Approp.	Requested	Recommended	
<b>Distribution by Program</b>									
3,848	15	-20	3,843	1,723	01	975	870	870	
18,609	5,934	1	24,544	24,544	03	21,696	21,696	21,696	
2,739	951	-1	3,689	3,689	04	3,127	3,127	3,127	
8,108	2,942	-955	10,095	9,007	05	8,687	8,687	8,687	
1,459	2,916	-1	4,374	3,787	06	1,497	1,497	1,497	
<b>34,763</b>	<b>12,758</b>	<b>-976</b>	<b>46,545</b>	<b>42,750</b>		<b>35,982<sup>(a)</sup></b>	<b>35,877</b>	<b>35,877</b>	
<b>Distribution by Object</b>									
<b>Personal Services:</b>									
20,540	235	-107	20,668	19,819		21,236	21,183	21,183	
—	218	5,373	5,591	5,318		—	—	—	
<b>20,540</b>	<b>453</b>	<b>5,266</b>	<b>26,259</b>	<b>25,137</b>		<b>21,236</b>	<b>21,183</b>	<b>21,183</b>	
232	22	74	328	312		430	430	430	
4,695	521	451	5,667	5,276		5,221	5,170	5,170	
208	55	1,580	1,843	1,797		399	399	399	
<b>Special Purpose:</b>									
1,050	—	—	1,050	1,000	01	670	670	670	
499	13	—	512	465	01	200	200	200	
1,783	—	—	1,783	—	01	—	—	—	
5,200	440	846	6,486	6,486	03	6,600	6,600	6,600	
—	5,271 <sup>R</sup>	-5,271	—	—	03	—	—	—	
—	941 <sup>R</sup>	-941	—	—	04	—	—	—	
—	1,977	-1,977	—	—	05	—	—	—	
—	2,909 <sup>R</sup>	-2,909	—	—	06	—	—	—	
216	28	457	701	437		60	60	60	
<b>8,748</b>	<b>11,579</b>	<b>-9,795</b>	<b>10,532</b>	<b>8,388</b>		<b>7,530</b>	<b>7,530</b>	<b>7,530</b>	
340	128	1,448	1,916	1,840		1,166	1,165	1,165	
<b>OTHER RELATED APPROPRIATIONS</b>									
<b>Federal Funds</b>									
—	81,277 <sup>R</sup>	-836	80,441	80,441	01	80,398	86,182	86,182	
—	461	—	31,204	31,140	02	35,000	36,050	36,050	
—	30,743 <sup>R</sup>	—	31,204	31,140					
<b>—</b>	<b>112,481</b>	<b>-836</b>	<b>111,645</b>	<b>111,581</b>		<b>115,398</b>	<b>122,232</b>	<b>122,232</b>	



**50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY  
54. MANPOWER AND EMPLOYMENT SERVICES**

**09. Employment Services.** Provides labor exchange services that match unemployed workers with job openings. Placement is facilitated through interviewing, classification, and counseling.

Other federally funded programs include Alien Certification, Disabled Veterans Outreach Program and the Trade Act Program. These programs are authorized by Wagner-Peyser as amended by the Jobs Training Partnership Act (P.L.97-300).

**10. Employment Development Services.** Under the auspices of the New Jersey Workforce Development Partnership Act, Federal Job Training Partnership Act (P.L. 97-300), and related federal and State legislation, contracts with federal, State and local governments and other institutions to provide services to train the workforce which include: Individual Training grants for the unemployed, Customized Training grants for employers, Disadvantaged and Dislocated Worker Training grants, Counseling, Recruitment for Job Corps, Intake and Certification for JTPA, Job Search Assistance, Referral and Placement for General Assistance Recipients, and Job Search to enhance Economic Development activities.

The State Employment and Training Commission is an administrative body created by P.L. 1989,c.293, to design and assist in the implementation of a State-based, locally delivered employment, training, and education system. The

Commission is responsible for the implementation and evaluation of an employment and training policy for the State.

**16. Public Sector Labor Relations.** Provides services through the Public Employment Relations Commission (C34:13A-1 et seq), which establishes policy, rules and regulations concerning employer-employee relations in the public sector, and resolves disputes involving unit determinations, representation, unfair practices and scope of negotiations, and upon request, provides mediators and fact-finders to assist in the resolution of collective negotiation disputes and designates arbitrators to resolve disputes over rights, pursuant to collective bargaining agreements.

The Public Employment Relations Commission Appeal Board is an administrative body created by P.L. 1979,c.477, and is authorized to review and decide appeals filed by non-member employees as to the appropriateness of representation fees set by their majority representatives.

**17. Private Sector Labor Relations.** Provides services through the State Board of Mediation (C34:13A-4 and C34:1A-23) which monitors labor negotiations throughout the State and conducts separate and joint conferences with labor and management during negotiations of labor contracts; resolves disputes by providing arbitrators at the request of the parties; and conducts consent elections to determine matters of union representation.

**EVALUATION DATA**

	<b>Actual FY 1991</b>	<b>Actual FY 1992</b>	<b>Revised FY 1993</b>	<b>Budget Estimate FY 1994</b>
<b>PROGRAM DATA</b>				
<b>Vocational Rehabilitation Services</b>				
Total persons served .....	11,527	11,129	13,540	14,217
Total persons rehabilitated .....	2,263	2,336	2,475	2,845
Total continuing to be served .....	7,448	7,458	9,085	9,613
Average cost per rehabilitation .....	\$9,207	\$14,869	\$14,901	\$13,481
<b>Earnings (Weekly)</b>				
Before rehabilitation .....	\$91	\$80	\$88	\$88
After rehabilitation .....	\$232	\$265	\$265	\$276
<b>Sheltered Workshops</b>				
Persons served .....	2,500	2,500	2,500	2,500
Appropriation per client .....	\$3,340	\$3,940	\$4,070	\$4,070
<b>Independent Living Rehabilitation</b>				
Persons served .....	4,320	4,455	4,677	5,528
Cost per person .....	\$254	\$263	\$256	\$236
<b>Employment Services</b>				
Job openings received .....	48,704	55,400	71,050	74,802
Individuals placed .....	20,592	21,500	14,658	15,757
Individuals counseled .....	15,066	15,200	15,362	20,432
<b>Disabled Veterans Outreach Program</b>				
Veterans placed .....	3,309	3,350	3,032	3,308
Veterans counseled .....	2,512	2,600	2,450	3,473

**50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY**  
**54. MANPOWER AND EMPLOYMENT SERVICES**

	Actual FY 1991	Actual FY 1992	Revised FY 1993	Budget Estimate FY 1994
<b>Employment Development Services</b>				
General Assistance Employment Program				
Obtained employment .....	2,645	2,073	1,936	1,284
Customized Training				
Individuals Trained .....	1,000	1,000	—	—
Cost per Individual .....	\$750	\$750	—	—
Workforce Development Partnership Project				
Customized Training Grants .....	—	—	\$22,000,000	\$21,500,000
Individuals Trained .....	—	—	22,000	21,500
Cost per Individual .....	—	—	\$1,000	\$1,000
Companies served .....	—	—	450	450
Individual Training Grants—Displaced Workers .....	—	—	\$13,800,000	\$13,600,000
Individuals trained .....	—	—	4,094	4,164
Cost per individual .....	—	—	\$3,370	\$3,266
Individual Training Grants—Disadvantaged Workers .....	—	—	\$3,700,000	\$3,600,000
Individuals trained .....	—	—	1,160	1,160
Cost per individual .....	—	—	\$3,190	\$3,103
Jobs Training Partnership Act				
Total Enrollments (except SYEP) .....	19,230	24,914	25,000	25,000
Total Job Placements (except SYEP) .....	6,400	7,856	8,000	8,000
Summer Youth Enrollments .....	11,780	11,780	18,950	12,960
Early Employment Initiative/Family Development Initiative				
Job Search Participants .....	—	—	1,300	1,365
Obtained Employment .....	—	—	585	630
<b>Public Sector Labor Relations</b>				
Dispute Disposition				
Balance July 1 .....	1,991	2,374	2,875	3,365
Filed .....	2,392	2,695	2,850	2,975
Disposed .....	2,009	2,194	2,360	2,450
Unfair practices and representation .....	692	778	715	745
Mediation, fact-finding and arbitration .....	1,045	1,068	1,325	1,380
Scope of negotiation and issue definition .....	105	132	125	125
Other Formal Decisions .....	167	216	195	200
Balance June 30 .....	2,374	2,875	3,365	3,895
Appeal Board				
Balance July 1 .....	120	91	23	38
Petitions Filed .....	20	12	55	60
Disposed .....	49	80	40	35
Balance June 30 .....	91	23	38	63
<b>Private Sector Labor Relations</b>				
Civilian workforce .....	3,973,000	4,024,000	3,990,000	4,000,000
Arbitration requests received .....	1,430	1,431	1,489	1,498
Mediations Conducted .....	249	230	239	248
Strikes .....	13	9	20	22
Man days lost due to strikes .....	60,921	17,878	58,900	48,500
Arbitration cases closed .....	1,494	1,069	1,597	1,441
Arbitration cases pending .....	1,441	1,852	1,492	1,392

# LABOR

## 50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

### 54. MANPOWER AND EMPLOYMENT SERVICES

	Actual FY 1991	Actual FY 1992	Revised FY 1993	Budget Estimate FY 1994
<b>PERSONNEL DATA</b>				
<b>Position Data</b>				
Budgeted Positions .....	78	74	74	70
Vocational Rehabilitation Services .....	2	2	2	2
Employment Development Services .....	5	4	4	—
Public Sector Labor Relations .....	52	50	50	50
Private Sector Labor Relations .....	19	18	18	18
Positions Budgeted in Lump Sum Appropriations .....	3	5	5	5
Authorized Positions—Federal .....	1,414	1,061	1,076	1,076
Total Positions .....	1,495	1,140	1,150	1,146

### APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1992					Year Ending June 30, 1994			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1993 Adjusted Approp.	Requested	Recom- mended
2,777	—	-1	2,776	2,776	<b>Distribution by Program</b>			
912	—	1,101	2,013	1,947	07	2,839	2,839	2,839
694	22	-2	714	702	09	500	250	250
2,174	55	32	2,261	2,250	10	532	350	350
471	—	38	509	505	16	2,359	2,359	2,359
					17	481	621	621
<b>7,028</b>	<b>77</b>	<b>1,168</b>	<b>8,273</b>	<b>8,180</b>		<b>6,711<sup>(b)</sup></b>	<b>6,419</b>	<b>6,419</b>
					<b>Distribution by Object</b>			
					<b>Personal Services:</b>			
5,119	—	1,363	6,482	6,418		5,188	5,165	5,165
5,119	—	1,363	6,482	6,418		5,188	5,165	5,165
50	—	7	57	55		51	51	51
390	—	165	555	546		546	558	558
32	1	1	34	32		33	33	33
					<b>Special Purpose:</b>			
912	—	-300	612	612	09	500	250	250
350	20	-1	369	367	10	350	350	350
150	—	-2	148	147	10	—	—	—
<b>1,412</b>	<b>20</b>	<b>-303</b>	<b>1,129</b>	<b>1,126</b>		<b>850</b>	<b>600</b>	<b>600</b>
25	56	-65	16	3		43	12	12

### OTHER RELATED APPROPRIATIONS

18,332	27	—	18,359	18,179	Total Grants-in-Aid	14,756	17,267	14,756
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**50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY**  
**54. MANPOWER AND EMPLOYMENT SERVICES**

Year Ending June 30, 1992						Year Ending June 30, 1994			
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1993 Adjusted Approp.	Requested	Recommended	
25,360	104	1,168	26,632	26,359		21,467	23,686	21,175	
<i>Total General Fund</i>									
1,440	—	—	1,440	1,440		1,440	1,440	1,440	
<i>Total Casino Revenue Fund – Grants-in-Aid</i>									
1,440	—	—	1,440	1,440		1,440	1,440	1,440	
<i>Total Casino Revenue Fund</i>									
26,800	104	1,168	28,072	27,799		22,907	25,126	22,615	
<b>TOTAL STATE APPROPRIATIONS</b>									
<b>Federal Funds</b>									
—	1,564 32,500 <sup>R</sup>	149	34,213	30,890	Vocational Rehabilitation Services	07	33,566	34,246	34,246
—	115 31,683 <sup>R</sup>	-1,182	30,616	30,519	Employment Services	09	34,691	33,791	33,791
—	1,196 66,395 <sup>R</sup>	367	67,958	67,958	Employment Development Services	10	94,950	81,172	81,172
—	133,453	-666	132,787	129,367	<i>Total Federal Funds</i>		163,207	149,209	149,209
<b>All Other Funds</b>									
—	38	—	38	—	Vocational Rehabilitation Services	07	—	—	—
—	130 2,182 <sup>R</sup>	2	2,314	2,222	Employment Development Services	10	45,835	51,390	51,390
—	2,350	2	2,352	2,222	<i>Total All Other Funds</i>		45,835	51,390	51,390
26,800	135,907	504	163,211	159,388	<b>GRAND TOTAL</b>		231,949	225,725	223,214

Notes: (a) Funds for the General Assistance Employment Program are provided by transfer from the Division of Economic Assistance in accordance with the Appropriations Act.

(b) The fiscal year 1993 appropriation has been adjusted for the allocation of salary program and has been reduced to reflect the transfer of funds to the Employee Benefits accounts.

**LANGUAGE PROVISIONS**

It is recommended that the sum hereinabove for the Vocational Rehabilitation Services program classification be available for the payment of obligations applicable to prior fiscal years.

It is further recommended that the amount hereinabove for the Vocational Rehabilitation Services program classification be appropriated from the Unemployment Compensation Auxiliary Fund.

It is further recommended that, notwithstanding the provisions of the "New Jersey Employer—Employee Relations Act," P.L. 1941, c.100, as amended by P.L. 1968, c.303 (C34:13A-1 et seq.), the cost of fact-finding be borne equally by the public employer and the exclusive employee representative.

It is further recommended, pursuant to the provisions of the Workforce Development Partnership Act (P.L.1992,c.43,4a.(2)), funds be made available to the Department of Labor and the State Employment and Training Commission for the administrative costs of this program, subject to the approval of the Director of Budget and Accounting.

It is further recommended that the amount hereinabove for the Employment Services program classification be appropriated from the Unemployment Compensation Auxiliary Fund.

It is further recommended that the amount hereinabove for the Private Sector Labor Relations program classification be appropriated from the Unemployment Compensation Auxiliary Fund.

52,584	14,364	-400	66,548	62,307	Total Appropriation, Department of Labor	52,467	52,467	52,070
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